

Message Text

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ACTION AF-10

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FM AMEMBASSY MOGADISCIO

TO SECSTATE WASHDC 5715

INFO AMEMBASSY NAIROBI

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NAIROBI FOR AMBASSADOR LOUGHRAN

E.O. 11652: GDS

TAGS: AGS, AMGT, SO

SUBJ: US GOALS AND OBJECTIVES - SOMALIA

REFS: A) STATE 295548; B) STATE 291277

1. I HAVE CAREFULLY REVIEWED THE DRAFT STATEMENT OF US GOALS AND OBJECTIVES SENT AS REFTEL A. THE REVISIONS THAT FOLLOW WERE PROMPTED BY THE GUIDANCE IN REFTEL B UNDERSCORED BY MY CONCLUSION THAT THE SUCCESS OF ALL OF OUR GOALS IN THIS REGION IN GENERAL AND SOMALIA IN PARTICULAR ARE CONTINGENT UPON AN EARLY SETTLEMENT OF THE WAR IN THE OGADEN. I THEREFORE LIST THAT SETTLEMENT AS OUR PRIMARY AND OVERRIDING GOAL. OTHERWISE I DO NOT BELIEVE THERE IS ANY SIGNIFICANT DISPARITY IN THE REVISED GOALS AND OBJECTIVES WHICH FOLLOW. THE DEPARTMENT WILL NOTE I HAVE OMITTED THE GOAL OF REDUCING RESTRICTIONS ON DIPLOMATIC PERSONNEL AND SUBSTITUTED A GENERAL STATEMENT ON HUMANITARIAN GOALS IN ITS PLACE. I BELIEVE THIS IS WARRANTED BY OUR CONTINUED EXPRESSIONS AT THE HIGHEST LEVELS OF HUMANITARIAN CONCERN FOR THE VICTIMS OF WAR AND DISASTER, NOT TO MENTION THE EMPHASIS ON HUMAN

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RIGHTS IN OUR FOREIGN POLICY. MOREOVER, I THINK WE HAVE ALREADY ACHIEVED ABOUT THE MAXIMUM WE CAN HOPE TO REALIZE ON THE EASING OF EARLIER RESTRICTIONS ON US DIPLOMATIC PERSONNEL.

2. THE REVISED STATEMENT FOLLOWS:

I. REGIONAL STABILITY UNDERGIRD BY A PEACEFUL SETTLEMENT OF THE OGADEN CONFLICT.

-- SEEK MAXIMUM INTERNATIONAL SUPPORT FOR A CEASE-FIRE IN PLACE IN ORDER TO SAVE LIVES AND RESOURCES, AND END THE ALMOST TOTAL PREOCCUPATION WITH THE CONDUCT OF THE WAR.

-- ENCOURAGE A NEGOTIATED SETTLEMENT THAT RECOGNIZES THE RELEVANCE OF BOTH THE PRINCIPLES OF TERRITORIAL INTEGRITY AND SELF DETERMINATION.

-- AVOID AN ARMS SUPPLIER ROLE AS LONG AS POSSIBLE IN THE EXPECTATION THAT REDUCED ARMS LEVELS WILL REDUCE TENSIONS IN THE REGION.

-- ENCOURAGE A SOMALI KENYA RAPPROACHMENT WHICH WILL PROMOTE KENYAN SECURITY AND ENSURE THE RIGHTS OF THE SOMALI MINORITY IN KENYA.

-- EMPHASIZE U.S. INTEREST IN THE INDEPENDENCE OF DJIBOUTI WITHOUT RULING OUT A LONG TERM CONFEDERAL SOLUTION FOR THE REGION.

-- STRESS U.S. CONCERN THAT PROTRACTED CONFLICT IN THE OGADEN WILL HALT NATIONAL DEVELOPMENT AND EXHAUST SOMALIA'S LIMITED RESOURCES, ESPECIALLY IN TRAINED MANPOWER.

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II. AN INDEPENDENT, MODERATE, NON-ALIGNED SOMALIA

-- DEMONSTRATE OUR WILLINGNESS IN COOPERATION WITH OUR EUROPEAN ALLIES AND MODERATE ARAB STATES TO ASSIST SOMALIA TO PURSUE AN INDEPENDENT NON-ALIGNED FOREIGN POLICY.

-- IDENTIFY AND IMPLEMENT IN COOPERATION WITH OTHER DONOR STATES AND INTERNATIONAL AGENCIES ECONOMIC ASSISTANCE PROJECTS WHICH WILL ATTEST OUR INTEREST IN SOMALIA'S NATIONAL DEVELOPMENT.

-- ENCOURAGE SOMALIA TO ORIENT ITS POLICIES TO ACCOMMODATE THE CONCERNS OF THE MODERATE NATIONS OF THE REGION, INCLUDING THE MODERATE ARAB STATES AND KENYA.

-- ENCOURAGE CULTURAL AND EDUCATIONAL EXCHANGES

III. ENHANCE HUMAN DIGNITY

-- IDENTIFY THE PRINCIPAL RELIEF REQUIREMENTS ARISING FROM THE WAR IN THE OGADEN AND TAKE STEPS IN

COOPERATION WITH OTHER DONORS AND INTERNATIONAL AGENCIES
TO ALLEVIATE INDIVIDUAL SUFFERING.

-- CONTINUE TO RESPOND TO NATURAL AND CHRONIC DISASTERS
THROUGH GRANT ASSISTANCE.

-- WITHIN THE LIMITATIONS OF THE SYSTEM, EMPHASIZE US
CONCERN FOR INDIVIDUAL HUMAN RIGHTS AND FREEDOMS.
LOUGHRAN

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